

## welcome

### to the seventh edition of our newsletter.

Sorry for the delay since the last edition of the Community Justice Services Newsletter but it has been a busy time for us all!

#### Review of Community Penalties

*Reforming and Revitalising: Report of the Review of Community Penalties* – was published on 27 November 2007 ([www.scotland.gov.uk/Publications](http://www.scotland.gov.uk/Publications)). The main message to come out of the review was that reform should build on the effective policies and practice which already exist – recognising positive developments in recent years rather than coming up with new ideas or penalties for the sake of something new. Respondents said that community penalties must be: high quality, effective, immediate, visible, flexible and relevant. Those that we spoke to felt that a programme of positive change would be required to demonstrate that community penalties can be tough; that they can involve more effort and punishment than imprisonment; that they are more effective in preventing re-offending than short prison sentences and that (in the case of community service in particular) they involve meaningful payback to the community by the offender for the harm inflicted.

New work on implementing the review's findings is now being taken forward in addition to existing work such as the Revision of National Standards (see later). A Reference Group with representatives from ADSW, Community Service managers and Community Justice officials has been set up to draw up national guidelines which would allow a more immediate start to existing Community Service Orders and their completion within a shorter period. A slightly wider Reference Group is also being established to offer guidance to Community Justice staff on preparing the legislation on the proposals for the revamped Community Service Orders, which were outlined in the report.

## Review of Bail Supervision

Revised guidelines for bail supervision were issued on 23 January. They acknowledge that local arrangements need to reflect local circumstances. However there are certain minimum standards which should be achievable in **all** local authority areas. The guidance sets out what these minimum standards are. An additional £0.5m has been made available to local authorities (bringing to £1.7m national funding for bail supervision) and this, along with the revised guidance is intended to ensure consistency of delivery across the country, thereby instilling in sentencers a greater confidence in this option and thus encouraging its use. It is anticipated that the combination of the additional funding and the revised guidance will lead to all sheriff courts having access to supervised bail schemes.

## Review of National Standards

Consultants CTC Associates (Tim Chapman, Shadd Maruna and Mark Penman) were appointed in November 2007 to undertake the Review of National Objectives and Standards for Social Work Services in the Criminal Justice System. Their work is guided by a project advisory board and they have been busy meeting a wide range of stakeholder groups across the country throughout

February and early March. We understand that more than 300 of you have participated in these stakeholder events. The consultants are now tackling the hard work of drafting the revised standards. The format of the new standards is expected to be more focused on specific outcomes, supported by detailed operational guidance where this is necessary.

## Dealing with Persistent Young Offenders

We have been working closely with Turning Point Scotland as lead partner with Apex and Venture Trust to develop a new service in the west and south west of Scotland for young male offenders, including a residential and community element. The Turnaround Service, which is modelled on the successful 218 project for female offenders in Glasgow, was launched by Mr MacAskill in Irvine on 31 January. The project will comprise four community based programmes and a residential unit which will come on stream at a later date. Details can be found at

<http://www.scotland.gov.uk/News/Releases/2008/01/30093623>.

## DTTO Lower Tariff

Independent evaluations of DTTOs have found that they are effective in tackling the kind of substance misuse that can lead to involvement in crime and that they have a very positive impact upon reoffending rates. Ministers believe that aspects of the DTTO approach should be extended to the lower courts and to a wider range of offenders – allowing drug problems to be addressed before a criminal career progresses too far. This new approach will be piloted for a 2 year period in the first instance in the

majority of courts in the Lothians and Borders Sheriffdom – see <http://www.scotland.gov.uk/News/Releases/2007/12/31112929>. Work is well advanced for the start of the pilot, which is now planned for early June. If the pilot proves successful and the necessary additional funding found, the intention is that this initiative will be rolled-out across Scotland.

## Fiscal Work Orders

As part of the wider package of summary justice reforms and as part of the focus on payback activities, plans are underway to pilot a new alternative to prosecution – the Fiscal Work Order. These are designed to provide prosecutors with the option of offering an alleged offender a period (between 10 and 50 hours) of community-based reparative work. This will give the fiscal the power to offer an alternative to prosecution where a court hearing does

not appear to be necessary and a financial penalty would not be appropriate meaning that only cases genuinely requiring a court appearance should call in court. The pilot sites, which were announced by Kenny MacAskill at the SACRO Conference on 5 March, will commence in June in the South Lanarkshire, West Lothian, West Dunbartonshire and Highland Council areas.

## Violent and Sexual Offenders

Further to the report in Newsletter 5, Multi Agency Public Protection Arrangements came into force on 2 April 2007 for **registered sex offenders. A third version** of the MAPPAs Guidance (<http://www.scotland.gov.uk/Publications/2007/10/03110820/2>) was issued in October 2007 and incorporated, as well as further minor amendments and clarifications:

- standardised notification, referral and minute templates for use by agencies.
- Part 8 on the duty to cooperate and information sharing in relation to Health services.
- Part 9 on Strategic Management, Performance Management and Quality Assurance of the MAPPAs.
- Part 10 on transfer of MAPPAs cases and a model Annual Report (at **Annex I**).

Following interview in November 2007 **Superintendent William Manson of Lothian and Borders Police** has been appointed National MAPPAs Coordinator. He will not have a direct line management role for Co-ordinators, however his appointment will provide a national resource to ensure the proper coordination of the work of the individual MAPPAs across Scotland and he will play a key role in implementing the programme to improve the way violent and sexual offenders are managed.

The implementation of MAPPAs arrangements for violent offenders **will not take place before 2009**. The MAPPAs working group will be taking forward work to develop the arrangements for violent offenders, which will include the roles and responsibilities of the responsible authorities. Additionally, as part of the undertaking given by the Scottish Government at the time of the passage of the legislation, the Risk Management Authority is considering a risk management framework for violent offenders.

## Accreditation

The Scottish Accreditation Panel for Offender Programmes will now meet twice per year in February and September. At the meeting in February, the Panel considered submissions on Anger Management, Female Offenders programme for prison and reconsidered the Rolling STOP submission. The Caledonian (domestic Abuse) programme has been funded for further accreditation

development, towards a submission at the September 2008 panel. A parallel testing of this programme will be undertaken during 2008-09, with funding provided to Lothian and Borders CJA. This will inform both the submission to the panel and future potential roll-out. For more information, please contact Anna Graham at [Anna.Graham@scotland.gsi.gov.uk](mailto:Anna.Graham@scotland.gsi.gov.uk) or on 0131 244 4258.

## Accreditation Publications

The Manual of Standards which contains both design and delivery standards against which all future programmes will be assessed will be published in April 2008. Guidelines for applicants on submitting programmes for accreditation will be available, following the finalisation of the delivery accreditation model. *The National Management Manual* has now been published and distributed to all criminal justice social work services. These publications will be available on the Scottish Government website at:

<http://www.scotland.gov.uk/Topics/Justice/criminal/16910/14735>

## Delivery Accreditation

The delivery accreditation model which supports the effective delivery of accredited programmes in the community has been piloted by both West Lothian and

Glasgow City Council. Further development work of this will be undertaken with a view to finalising the model and timescales for implementation during 2008.

## Proposal for accredited programme priorities during 2008-2011:

Within the Performance Improvement Strategy Group, it has been agreed that there is a need for consolidation of current provision and future implementation of accredited programmes will therefore be limited to the following:

- |         |                                                                                                                                                                                                                                                          |
|---------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 2008-09 | Consolidation of Constructs PSSO stage one and CSOGP<br>Road-test Caledonian (domestic violence) programme<br>Review options for violence programmes<br>Review female offenders programme in community<br>Review substance misuse programme in community |
| 2009-10 | Stage two roll-out of Constructs PSSO<br>Stage one roll-out of Caledonian and related risk assessment training (dependent upon accreditation)                                                                                                            |
| 2010-11 | Stage two roll-out of Constructs PSSO<br>Stage one roll-out of Caledonian and related risk assessment training (dependent upon accreditation)                                                                                                            |

For more information, please contact Mark McSherry at [Mark.McSherry@scotland.gsi.gov.uk](mailto:Mark.McSherry@scotland.gsi.gov.uk) or on 0131 244 6975.

## Constructs: Positive steps to stop offending

A total of 11 local authority areas have now commenced delivery of the Constructs groupwork programme and a further 5 are scheduled to have commenced delivery by the end of June 2008. More information is available from Ian McIntosh at [ian.mcintosh@scotland.gsi.gov.uk](mailto:ian.mcintosh@scotland.gsi.gov.uk) or on 0131 244 3733.

Elaine Coghill has joined the Effective Practice Unit from West Dunbartonshire Council and will assume responsibility for Constructs implementation from Ian.

## Risk Assessment

The Risk Assessment Pathway Working Group (including representation from ADSW, SPS, RMA, ACPOS, SWIA and the Effective Practice Unit) held its first meeting in February. This group will focus on the development of

guidance on the integrated use of LS/CMI, Risk Matrix 2000 and Stable and Acute 2007 and the development of the risk assessment framework.

## LS/CMI – Level of Service/Case Management Inventory

Work on amending and adapting this risk assessment and case management instrument for Scotland has recently been completed and testing of the web based version is underway. A review of the LS/CMI web system has been undertaken and will report mid April, which will inform the

plan to commence training in the summer of 2008.

A programme of awareness raising presentations within each Community Justice Authority area has been recently completed. Information is available from Ian McIntosh at [ian.mcintosh@scotland.gsi.gov.uk](mailto:ian.mcintosh@scotland.gsi.gov.uk) or on 0131 244 3733.

## CSOGP: Community Sex Offender Groupwork Programme

The continued roll-out of C-SOGP training continues to be provided throughout Scotland with 26 local authorities having capacity to deliver C-SOGP. For information on specific training events contact the CJA training and development contact. For more information on C-SOGP contact Barbara Farrand on [Barbara.Farrand@scotland.gsi.gov.uk](mailto:Barbara.Farrand@scotland.gsi.gov.uk) or on 0131 244 6932.

## Stable and Acute 2007 (Risk Assessment Dynamic) – Social Work/Police/SPS

Approximately 700 people have now been trained in the use of Stable and Acute 2007. From March 2008 Stable and Acute 2007 training is being combined with Risk Matrix 2000 into 3 day courses and four such training events are scheduled for 2008. For information on future training events please contact your CJA training and

development contact. For information on Stable and Acute 2007 contact Alisdair MacPherson on

[Alisdair.MacPherson@scotland.gsi.gov.uk](mailto:Alisdair.MacPherson@scotland.gsi.gov.uk) or 0131 244 5427 or Barbara Farrand on

[Barbara.Farrand@scotland.gsi.gov.uk](mailto:Barbara.Farrand@scotland.gsi.gov.uk) or 0131 244 6932.

## National Training Strategy for Criminal Justice Social Work

As part of developing the framework of a national training strategy for criminal justice social work, CJAs have been provided with additional funding to allow co-ordination and provision of national training initiatives to be delivered at a more local level. Recruitment of these training and administrative positions, which will be located within local authorities, is ongoing. From **April 2008** responsibility for the arrangement of events, co-ordination of waiting lists and distribution of training materials has become the responsibility of these positions. This incorporates provision of Constructs PSSO, C-SOGP, Risk Matrix 2000/Stable and Acute 2007 and future LS/CMI training. The point of contact for each CJA area is as follows:

### Training and Development Officers

#### Lothian and Borders

Ian McLean: 0131 553 8268 [Ian.Mclean@edinburgh.gov.uk](mailto:Ian.Mclean@edinburgh.gov.uk)

#### North Strathclyde

Fiona Cameron: 0141 848 6983 [fiona.cameron@renfrewshire.gov.uk](mailto:fiona.cameron@renfrewshire.gov.uk)

#### Tayside

Grant Duff: 01382 435 036 [grant.duff@dundeecity.gov.uk](mailto:grant.duff@dundeecity.gov.uk)

### Training and Development Contacts

#### Fife and Forth Valley

Katy Stanley: 01259 727435 [ffv.community.justice@kilncraigs.plus.com](mailto:ffv.community.justice@kilncraigs.plus.com)

#### Glasgow

Martin Coyle: 0141 420 5889 [Martin.Coyle@glasgow.gsx.gov.uk](mailto:Martin.Coyle@glasgow.gsx.gov.uk)

#### Lanarkshire

Hugh McGregor: 01698 453902 [Hugh.McGregor@southlanarkshire.gsx.gov.uk](mailto:Hugh.McGregor@southlanarkshire.gsx.gov.uk)

#### Northern

James Maybee: 01463 703 475 [james.maybee@highland.gsx.gov.uk](mailto:james.maybee@highland.gsx.gov.uk)

#### South West Scotland

Jim McCrae: 01294 317 784 [JMcCrae@north-ayrshire.gsx.gov.uk](mailto:JMcCrae@north-ayrshire.gsx.gov.uk)

As a result, the Effective Practice Unit (EPU) has assumed an oversight role in relation to these national training initiatives. Barbara Farrand of the EPU, who will be known to many of you, is assuming a national training co-ordinator role to co-ordinate the provision of national training priorities through the CJA training and development resource.

A copy of the draft schedule of training for the next year is available by contacting Anna Graham at [Anna.Graham@scotland.gsi.gov.uk](mailto:Anna.Graham@scotland.gsi.gov.uk) or on 0131 244 4258.

## Community Justice Authorities

CJAs have now completed their first full year of operation during which they have implemented their 2007-08 area plans. There has been the additional challenge of significant changes to membership following the local government elections in May 2007, and the new Conveners are now established in their posts. Our current focus is on working in partnership with the CJAs to develop a performance framework that will support the production of the first annual reports on the activities and achievements of CJAs and their partner agencies for the year 2007-08.

## National Advisory Body

The National Advisory Body met in November 2007 to scrutinise the CJA area plans for 2008-11. These plans have now been approved. Published plans will be available directly from CJAs in due course. The NAB met again on 17 March, when it was updated on the progress being made towards the implementation of the

performance reporting framework. This framework will enable the NAB to assess the progress of CJAs towards achieving the 14 outcome measures of the National Strategy agreed last year. The framework will be partially operational from April 2008 onwards, with a view to providing the first annual report to the NAB in 2009.

## CJA Implementation Programme Board

The Board continues to meet quarterly. It is currently focused on three key CJA implementation areas: strategic planning, performance measurement and management, and organisational development.

## Home Detention Curfew

From 21 March, the maximum duration a prisoner can be released on HDC has increased from 4½ months to 6 months, and the provisions of HDC extended to long term prisoners who have been granted parole at their parole qualifying date. Guidance is being developed by the

HDC Implementation Group, which has representation from ADSW, SPS, ACPOS, the Parole Board Secretariat, Parole and Life Sentence Review Division and Community Justice Services Division, and will be issued within the next 2 months.